

Capacity Market Design

Enhancing Capacity Markets to Improve Resource Performance and Investment

Matthew White

SENIOR ECONOMIST

The Main Points

Capacity Market Design Challenges:

- 1. "Missing money" problem also causes missing incentives. Good capacity market design must address *both* problems.
- **2.** Capacity product definitions are vague. Using a standard forward contract structure would improve these markets.

ISO New England is reforming its forward capacity markets to address both challenges

Background: ISO New England

- Regional market and grid operator
- Full suite of auction-based energy and capacity markets
 - Capacity is a three-year forward, cleared at auction annually
- 500+ market participants
- **Regional population** of 14 million



Emerging Capacity Market Challenges: Context

- New England is increasingly reliant on resources with uncertain performance and availability.
 - Gas units: "just-in-time" fuel
 - Coal, oil-steam fleet: 50+ years old
 - Intermittent resource growth with inherently uncertain output
- 'Systemic risk' that too many units may be unable to perform simultaneously.



The Missing Incentive Problem

- Many additional investments *could* reduce this risk, at new *or* existing facilities
 - Dual-fuel, non-interruptible gas transport, backup LNG, greater liquid fuel storage & improved re-supply chains, and so on...
 - Entry of reliable, flexible generation and/or fast demand response
- Current markets provide insufficient incentives for resources to undertake these investments
 - These investments are typically needed few hours per year
 - Revenue in these hours is insufficient to justify the investment

Restoring Incentives: An Economic Perspective

- **Theory.** In tight conditions, price rises to value consumers place on reliable service. *Could be very high.*
- **Reality.** LMPs reflect short-run marginal costs and administrative reserve prices. *Much lower.*
- **Concept.** The "missing money" that a capacity market provides should depend on performance during tight system conditions.



Capacity Product Definition: Problems

- Capacity sellers' obligations, generally:
 - Build something, and operationally test it;
 - Be "available" during the capacity commitment period
- "Available" is ill-specified and fraught with problems
 - Lead time? E.g.: Available on 2 hours or 20 hours notice?
 - Exemptions? For intermittent resources? Lack of fuel generally?
- Adverse consequences:
 - Adverse retention/selection of poor-performing resources;
 - System not resilient to fuel-supply (or other) disruptions.

A Contrast: Standard Forward-Sold Goods

Forward-Sold Goods

- Initial revenue on fwd sale
- Specifies a forward financial commitment ('position')
- 2nd settlement based on *deviations* at delivery ...
- ... at a contract rate, or at replacement (floating) price

Current Capacity Product

- ✓ Auction-based fwd sale (FCA)
- ⊠ Just be "available"
- None -- but penalties for non-availability (unless exempted circumstance)...
- X
 - ... with penalties limited to initial revenue

ISO New England's Reforms: Make Capacity a Proper Forward-Sold Good

Forward-Sold Goods

- Initial revenue on fwd sale
- Specifies a forward financial commitment ('position')
- 2nd Settlement based on *deviations* at delivery ...
- ... at a contract rate, or at replacement (floating) price

ISO's Capacity Reforms

- ✓ Auction-based fwd sale (FCA)
- ✓ Pro-rata share of system demand (load + reserves) during RT reserve shortages
- ✓ 2nd Settle, for delivery (energy + reserves) delta from share
- At (high) tariff-specified rate (analogous to scarcity pricing)

ISO New England's Reforms – Practicalities

- Capacity Obligations: A Standard Incentive Contract
 - Base payment set in forward auction, and a performance payment

• Performance Payment:

- Delivery of energy & reserves during (reserve) shortage conditions
- May be positive or negative (on top of base payment)
- Not based on "availability," or EFOR-type measures.

• Resource Neutral, No Exemptions

- <u>All</u> resources have same base and performance payment rate.

• Who pays what?

- Loads pay the base payment set by the forward clearing price
- Performance payments are transfers among suppliers.

Expected Benefits of Improved Capacity Design

- Greater operational-related investments at existing resources to improve resource performance.
 - Esp.: Fuel arrangements and/or secondary fuel supplies
- Efficient resource evolution. Strong incentives for investment in new capacity that is either:
 - (1) Low-cost and highly reliable (nearly always operating); or
 - (2) Highly flexible and highly reliable (gets online quickly and reliably)
- A more reliable power system. Market design rewards suppliers with cost-effective investments that enable them to deliver energy during tight system conditions.

For More Information



• **ISO New England** White Paper:

FCM Performance Incentives

• And related presentations at:

www.iso-ne.com/key projects/fcm perf incentives/index.html