

Capacity remuneration mechanisms and system adequacy*

David Newbery University of Cambridge Spring Seminar, Cambridge 6th May 2020

* Revised version of slides presented on 6th May

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- Clean Energy Package favours Energy Only Market
 - Missing money and missing markets
- Capacity Remuneration Schemes (CRMs)
 - Capacity payments, Strategic Reserves or none = EOM?
 - CRM design emissions limits to receive contract

Capacity adequacy

- Forecasting deliverable supply
 - Nuclear/coal capacity and Covid-19 uncertainty
- Balancing markets => final SO intervention
- \Rightarrow Coordinating SO responses
- \Rightarrow Implications of uncertainty



- Clean Energy Package:
 - Energy-Only Market (EOM) design
 - Failing which, Strategic Reserves, only then Capacity Payments
- Regulation (EU) 2019/943:
 - Capacity Remuneration Mechanism (CRM) only if adequacy problems cannot be solved by removing market distortions
 - e.g. failure to adequately **remunerate ancillary services** for security of supply frequency & voltage response, reserves, ramping, etc.
 - Failure to reach true scarcity price in real time
- Solutions:
 - imbalances price = VoLL*LoLP, if necessary with scarcity adder
 - As in I-SEM; Texas has Operating Reserve Demand Curve

Minimise "missing money" essential But fails to address "missing markets"

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- Futures markets open for 2 years, not 20 years
 - Acceptable (?) with large companies and only commercial risks
 - Even then GB "dash for gas" based on long-term PPAs and franchise market
 - Problematic given political determination of future carbon prices, renewables and nuclear policy
- Renewables need flexible back-up and inertia
 - Future value of flexibility hard to predict:
 - battery prices falling, DSR aggregation developing
 - I-SEM aiming at 75% wind penetration by increasing RoCoF* standards
 - How choose back-up technology without future prices?
 - Recognised need to de-risk RES with long-term contracts

Similar logic applies to delivering future SoS

* Rate of change of frequency – in I-SEM to 1 Hz/sec (GB has 0.25 Hz/sec) Newbery



- For EU approval (max length 10 years)
 - Demonstrate that a Strategic Reserve insufficient
 - Satisfies the ENTSO-E European Resource Adequacy Assessment
 - Methodology not expected until Aug 2020, gradual updates from 2021
 - Has coordinated and assessed interactions with linked neighbours
 - Has plans for phase-out after 3 years of no new contracts
- Contracts
 - Must be open, transparent non-discriminatory and non-distorting
 - Tough emissions limits
 - Forces closure of all coal after 2025, limits hours of distillate peaking plant
- LOLE net CONE/VOLL in hrs/yr (3? 8? Country-specific?)
 - Considerable uncertainty about VOLL, net CONE (depends on future prices on all markets)



Lambin and Léautier (2019) on *long run impacts:*

Local scheme Energy–Only Strategic Reserve Capacity Payment

Gains from

Strategic Reserve

Energy Only

Strategic Reserve

~ Energy Only

Suffers from

Capacity Payment
Capacity Payment

• EU likes EOMs, so argues for Strategic Reserves

But Capacity payments or Reliability Options superior

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State-aid approval to CRMs



24 Oct 2019 - The European *Commission* has *approved* Britain's *Capacity* Market scheme

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- RO sets strike price, s (e.g. at €500/MWh)
- Market price **p** reflects scarcity (Voll x LoLP)
 - SO sets floor price to reflect spot conditions
 - Wholesale price signals efficient international trade
- RO auctioned for annual payment *P* 7-10 yrs for new, 1 yr for existing capacity
- Gen pays back wholesale price p
 - less strike price if available (p s)
 - G chooses whether to be paid p or s + P
- Suppliers hedged at strike price s for premium P
 Trade over interconnectors efficient
 No need to pay foreign generators



- Clean Energy Package: Capacity contracts only if
 - Plant commissioned before 4/7/19 with > 550gmCO₂/kWh limited to 350kgCO₂/kWyr from July 2025
 - plant built after 4/7/19: < 550gm/kWh</p>
- Until 2025: pre-2019 least efficient plant still eligible for CRM
 - Coal likely uneconomic from 2025 as limited to 350-400hrs/yr
 - Diesel recip engines (602gm/kWh, 580hrs/yr) still viable for peaking
- OCGTs (460gm/kWh) and gas recip engines (497gm/kWh) eligible (700 MW gas recips cleared in GB T-4 March 2020)
- \Rightarrow Coal phase-out to be completed by July 2025

Driven by adequate CO₂ price in GB Emission standards needed otherwise



- Need to decide volume to procure (or Demand curve)
 - T-1 to guide exit and T-4 for new build
 - Need to forecast stress period demand under range of scenarios
 - High/low wind, high/low winter temperature, systemic nuclear outages, ...
 - Balance cost of LoLE (at VoLL) against net CoNE
 - GB follows Least Worst Regret approach, may over-procure
- Need to de-rate plant types
 - Problematic for interconnectors, harder still in meshed system
 - For wind need to worry about correlations with linked systems
 - Need access to forecasts of supply and demand in linked markets
 - Need to know how supply allocated in coincident stress periods
 - And confidence in working of EU balancing market integration



- Nuclear policy in disarray
 - DE: nuclear phase-out completely offset CO₂ reduction of RES
 - FR loi de transition énergétique: nuclear fall from 59GW to 38 GW?
 - BE will existing nuclear plant be life-extended?
 - GB will Sizewell C be authorised?
- Covid-19 complicates predictions of future D & S
 - EdF expects 2020 fall in nuclear output from 390 to 300 TWh
 - Recovering to 330-360 TWh in 2021 and 2022
 - Sustained fall in GDP/demand may last several years
 - Many companies exit

Greater uncertainty => more optionality Pre-authorise sites, increase T-1 relative to T-4



SO coordination

- DC-linked systems: SO can deny exports
 - Unless contracted with other SO's
 - => ensures domestic capacity adequacy + de-rated ICs
- **Meshed** systems: SOs re-dispatch to satisfy T limits
 - Rely on balancing markets/adder to LoLP*VoLL
 - => lower LoLE=> higher VoLL=> outbid neighbours
 - Relies on sensible release of Strategic Reserve
 - And strict following re-dispatch rules using flow-based calculations
 => requires agreement and trust

Likely to lead to over-emphasis on domestic SoS And excess EU adequacy?



Conclusions

Security of supply paramount

- \Rightarrow Makes international solidarity harder
- \Rightarrow likely to lead to over-procurement

 \Rightarrow ROs trump CRMs trump Strat. Res. trump EOMs in long run

- Clean energy package eliminates coal by 2025
 - Pre-2019 distillate peaking plant limited to 580 hrs/yr after 2025
- Sharing reserves cross-border hard to achieve
 - But Reliability Options the best way forward
 - With suitable adders to bring balancing prices up to LoLP*VoLL



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Acronyms

- CCGT Combined cycle gas turbine
- CEP Clean Energy Package
- CoNE Cost of New Entry
- CRM Capacity Remuneration Mechanism
- EOM Energy-only market
- D Demand
- DSR Demand Side Response
- IC Interconnector
- I-SEM Integrated Single Electricity Market of island of Ireland
- LoLE Loss of Load Expectation in hours per year
- LoLP Loss of Load Probability (in relevant time period)
- PPA Power Purchase Agreement = long-term contract
- RES Renewable Electricity Supply
- S Supply
- SO System Operator
- SoS Security of Supply
- T Transmission
- T-1, T-4 auctions for delivery 1 or 4 years ahead
- VoLL Value of Lost Load



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- Newbery, D. 2020. Capacity Remuneration Mechanisms or Energy-Only Markets? The case of Belgium's market reform plan, at <u>https://www.eprg.group.cam.ac.uk/comment-capacity-remuneration-</u> <u>mechanisms-or-energy-only-markets-the-case-of-belgiums-market-reformplan-by-d-newbery/</u>
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